ALBUQUERQUE BERNALILLO COUNTY
WATER UTILITY AUTHORITY MEETING
WEDNESDAY, OCTOBER 21, 2020, 5:04 P.M.

VINCENT E. GRIEGO CHAMBERS
ALBUQUERQUE-BERNALILLO COUNTY GOVERNMENT CENTER
ALBUQUERQUE, NEW MEXICO 87102

APPEARANCES

COUNCILOR KLARISSA J. PENA, Vice Chair (remote)

COMMISSIONER DEBBIE O'MALLEY, Chair (remote)

COUNCILOR TRUDY E. JONES, Member (remote)

COMMISSIONER STEVEN MICHAEL QUEZADA, Member (remote)

COUNCILOR PAT DAVIS, Member (remote)

COMMISSIONER CHARLENE PYSKOTY, Member (remote)

MAYOR TIMOTHY M. KELLER, Member (remote)

PABLO RAEL, Trustee (excused)

SARITA NAIR, Alternate (remote)

BEFORE: KIM KAY SHOLLENBARGER, RPR
Paul Baca Professional Court Reporters
500 4th Street, Northwest, Suite 105
Albuquerque, New Mexico 87102

1 CHAIR PENA: This meeting is being held video

- 2 conference. The Water Authority accepted general public
- 3 comment and comment on the meeting specific agenda items in
- 4 written form via email through 4 p.m. today and these
- 5 comments were distributed to all board members.
- 6 So we will now move on to Item 3:00, Approval of
- 7 Minutes. I make a motion to approve the September 23rd, 2020
- 8 minutes. Is there a second.
- 9 VICE CHAIR O'MALLEY: (raise hand)
- 10 CHAIR PENA: Commissioner O'Malley second the
- 11 motion. Ms. Carreon, roll call.
- MS. CARREON: Councilor Davis.
- 13 COUNCILOR DAVIS: Yes.
- MS. CARREON: Councilor Jones.
- 15 COUNCILOR JONES: Yes.
- MS. CARREON: Mayor Keller.
- 17 MAYOR KELLER: Yes.
- MS. CARREON: Vice Chair O'Malley.
- 19 VICE CHAIR O'MALLEY: Yes.
- 20 MS. CARREON: Chair Pena.
- VICE CHAIR O'MALLEY: Yes.
- MS. CARREON: Commissioner Pyskoty.
- 23 COMMISSIONER PYSKOTY: Yes.
- MS. CARREON: Commissioner Quezada.
- 25 COMMISSIONER QUEZADA: Yes.

- 1 MS. CARREON: That passes unanimously.
- 2 CHAIR PENA: Now we'll move to Proclamations and
- 3 Awards. We have Mr. David Morris, Imagine A Day Without
- 4 Water Proclamation.
- 5 MS. CARREON: I guess we're having some technical
- 6 difficulties. David, go ahead and...
- 7 MR. MORRIS: All right. Madam Chair, Members of the
- 8 Board, I'm David Morris, Public Affairs Manager for the Water
- 9 Authority. Every year the US Water Alliance asks Americans
- 10 to take one day to imagine a day without water and this is
- 11 that day. Last year, you may recall, we celebrated with
- 12 cupcakes and presentations by school children. This year the
- 13 reading of the Proclamation will have to suffice, that job
- 14 has fallen to me. If I knew it would fall to me I would have
- 15 written a shorter Proclamation. So please bear with me.
- 16 Proclamation.
- 17 Whereas, the pipes, wells, diversion works treatment
- 18 facilities and other infrastructure necessary to supply some
- 19 650,000 residents with safe drinking water, reuse water, and
- 20 wastewater services is vital to the very existence of
- 21 Albuquerque and Bernalillo County and,
- 22 Whereas, a well-maintained water and sewer system is
- 23 a key element in protecting public health during the
- 24 Coronavirus pandemic, and
- 25 Whereas, it is incumbent upon us to remind political

- 1 leaders at all levels that investment in water
- 2 infrastructure is necessary to ensure public health and
- 3 economic growth, and
- 4 Whereas, even one day without access to clean
- 5 drinking water would have devastating effects on businesses,
- 6 families and public safety in our community, and
- 7 Whereas, October 21st has been designated by the US
- 8 Water Alliance as Imagine A Day Without Water, a national day
- 9 of advocacy highlighting the critical importance of
- 10 infrastructure investment to ensure public access to clean,
- 11 reliable drinking water.
- Be it resolved by the Water Authority that the
- 13 Utility hereby recognizes the importance of educating the
- 14 public and policymakers about the important role of water and
- 15 sewer infrastructure and the value of water through our
- 16 participation in the National Imagine A Day Without Water
- 17 campaign.
- 18 Thank you. I would stand for any questions.
- 19 CHAIR PENA: Thank you, David. Is there any
- 20 questions? Seeing none, we're going to move on to Mr. Mark
- 21 Sanchez with the National Association of Clean Water Agencies
- 22 Platinum Excellence Award.
- 23 EXECUTIVE DIRECTOR SANCHEZ: Madam Chair, Members of
- 24 the Board, we were honored by the National Association of
- 25 Clean Water Agencies. This award which cited excellence in

1 the area of governance, improvement process, customer

- 2 engagement, conservation success, long-term planning,
- 3 sustainable business model, environmental stewardship, Triple
- 4 A rating, and excellence in our utility operations in
- 5 providing clean water, wastewater treatment, reuse and
- 6 storage and recovery.
- 7 This award will be presented by a virtual ceremony
- 8 October 28th. I would also point out, we're one of the few
- 9 utilities in the country that's received a double platinum
- 10 award to water associations. It's a tribute to our
- 11 employees, the Board and our community.
- 12 I thank you for your support.
- 13 CHAIR PENA: Thank you, Mr. Sanchez. If you can
- 14 close the presentation, Luz. Thank you. I just want to say,
- 15 I think we end up saying this every year, because you're
- 16 always receiving several awards, and we can't say it enough.
- 17 We just appreciate your leadership and all your team and all
- 18 the work that they do to give the citizens of Albuquerque and
- 19 Bernalillo County just good drinking water. And we really
- 20 appreciate how you always think outside the box in terms of
- 21 the use, reinjection, what you've done with the Rio Chama
- 22 waters. Just really appreciate all the work that you and all
- 23 your staff have done over the years. So thank you.
- 24 EXECUTIVE DIRECTOR: We thank you very much.
- 25 CHAIR PENA: Thank you, Mark. Now we'll move on to

1 Utility of the Future Today Recognition. Ms. Elizabeth

- 2 Anderson.
- 3 MS. ANDERSON: Madam Chair, Members of the
- 4 Board, this is a recognition for utilities of the future
- 5 today in the area of watershed management. This is an award
- 6 that the Water Authority has received previously in other
- 7 areas. The award, it focuses on innovation and
- 8 sustainability and watershed stewardship and watershed
- 9 management is one of the foundations of our Water 2120 Plan,
- 10 so it's an important cornerstone. And among other things,
- 11 the Water Authority invested about one million dollars over a
- 12 five-year period in watershed management through the Rio
- 13 Grande Water Fund to reduce risks of upstream fires.
- 14 Again, this is an award that's recognizing just
- 15 excellent stewardship of our watersheds. And I stand for any
- 16 questions.
- 17 CHAIR PENA: Thank you, Ms. Anderson. Appreciate it
- 18 again. Again, thank you guys for all the work that you
- 19 do. It doesn't go unrecognized by all of us and the
- 20 community. So thanks again.
- 21 Next we have Public Comment. And I don't think
- 22 we're taking public comment like...I guess everyone received
- 23 their packet of all the comments, so then we will move on to
- 24 Announcements and Communication. Our next scheduled meeting
- would be November 25, 2020, but seeing as it is the day

1 before Thanksgiving, that meeting will be canceled and our

- 2 next meeting will be December 9th at 5:00 p.m. via video
- 3 conference.
- 4 Technical Customer Advisory Committee vacancy.
- 5 There is a Resource Economic vacancy on the Technical
- 6 Customer Advisory Committee. If the Board members have
- 7 any nominations, please direct them to the online application
- 8 at the Water Authority's website at www.abcwua.org.
- 9 And finally we have Customer Conversations. The
- 10 Water Authority is pleased to announce that it is taking its
- 11 nationally recognized Customer Conversations program online
- 12 this fall. Virtual Zoom workshops are planned for the
- 13 November 10th, 12th and 14th. The topic will be, beyond the
- 14 numbers, watering recommendations for desert-friendly
- 15 landscapes. At this point just a few openings remain.
- 16 Customers can visit abcwua.org for more information.
- 17 Next, we are on Item 7, Introduction of Legislation.
- 18 We have A, 20-24, Authorizing an Agreement for the Water and
- 19 Sewer Service for Paradise North. Ms. Elizabeth Anderson
- 20 once again.
- MS. ANDERSON: Thank you, Madam Chair, Members of
- 22 the Board. This is a Development Agreement Introduction.
- 23 The final action is scheduled for December 9th. This is a
- 24 development that's mixed use consisting of multifamily
- 25 residential and commercial. It's located on the southeast

1 corner of McMahon Boulevard and Unser Boulevard in the City

- of Albuquerque, but outside the Water Authority's adopted
- 3 service area.
- 4 The property lies in pressure zone 3W in the
- 5 Corrales trunk. They're seeking water and wastewater service
- 6 contingent upon developer extending public waterlines and
- 7 sanitary sewer from existing infrastructure.
- 8 All services provided within the development will be subject
- 9 to the current utility expansion charges and water research
- 10 charges. And I stand for any questions.
- 11 CHAIR PENA: Thank you. Are there any initial
- 12 questions? No. we'll move on to Consent Agenda, there is
- 13 none. Now we are on Item A, Approvals, R-20-22, Authorizing
- 14 the Water Utility Authority to submit an application for
- 15 funding to the Water Trust Board for To'Hajiilee water supply
- 16 pipeline, and that is Mr. Mark Sanchez.
- 17 EXECUTIVE DIRECTOR SANCHEZ: Madam Chair, Members of
- 18 the Board, this Resolution would authorize us to submit an
- 19 application in the amount of 4.9 million to the State Water
- 20 Trust Board to pay for the construction of a conveyance
- 21 line to the Navajo Chapter of To'Hajiilee. The background
- 22 for this project is, To'Hajiilee has suffered the loss of
- 23 five drinking water wells in the last few years. We've been
- 24 taking water to them to provide for their basic needs. The
- 25 Navajo Nation has reached out and indicated, if we can

- 1 provide a conveyance line to fill the reservoir for their
- 2 basic needs, they would provide the water. So our role would
- 3 simply be conveying the Navajo Nation water to their Chapter
- 4 and they would provide for the funding, the ongoing
- 5 treatment, and maintenance of that conveyance line. This
- 6 would not extend service to anyone. It would simply fill the
- 7 reservoir at To'Hajiilee for their basic needs. This would
- 8 be at no expense to the Water Authority or the ratepayers.
- 9 I stand for any questions.
- 10 CHAIR PENA: Is there any questions?
- 11 COMMISSIONER QUEZADA: Madam Chair.
- 12 CHAIR PENA: Commissioner Quezada.
- 13 COMMISSIONER QUEZADA: I just was interested in the
- 14 water...do they have the water agreement already in place
- 15 with the Navajo Nation?
- 16 EXECUTIVE DIRECTOR SANCHEZ: Madam Chair,
- 17 Commissioner Quezada, there is a draft that is being
- 18 developed. In no way would the Water Authority commit to
- 19 this project without a commitment for water. So without that
- 20 commitment, there would be no water in that conveyance line.
- 21 COMMISSIONER QUEZADA: So you think that should be
- 22 coming rather soon then?
- 23 EXECUTIVE DIRECTOR SANCHEZ: I believe so.
- 24 COMMISSIONER QUEZADA: Thank you, Mr. Sanchez, I
- 25 appreciate your work.

1 CHAIR PENA: Is there any other questions? It looks

- 2 like Commissioner O'Malley, and then Mayor Keller, and
- 3 Councilor Davis.
- 4 VICE CHAIR O'MALLEY: Thank you, Madam Chair. I
- 5 just want to thank Mark Sanchez. I know that the State is
- 6 interested, in particular the governor, I know she is very
- 7 interested in helping the tribes in getting this much-needed
- 8 resource. The Water Trust Board is set up for just this sort
- 9 of thing, to help communities that are in need. I really
- 10 appreciate the application moving forward. And, of course,
- 11 I'm whole-heartedly in support of it. Thank you, Madam
- 12 Chair.
- 13 CHAIR PENA: Thank you, Commissioner O'Malley.
- 14 Mayor Keller, welcome. It's nice to have the Mayor. I don't
- 15 know when the last time the Mayor came to the Water
- 16 Authority meeting, but I appreciate you being here.
- 17 MAYOR KELLER: It means a lot and it's very good to
- 18 see everyone's faces, by the way. I know some of us haven't
- 19 seen each other in a long time. From my end, I just wanted
- 20 to say that this issue has come up, I know a little bit about
- 21 it. It's a very old issue. It goes back to 2000 and we then
- 22 had this framework in '06. Back when I was a state auditor
- 23 we used to always criticize the Water Trust Board for not
- 24 spending money fast enough. One of the things that they
- 25 always told me was, people aren't asking for it. They're not

- 1 going through the appropriate steps that are qualified and
- 2 meeting all the criteria to do it. I think this is a great
- 3 example, just looking at it on that end where this is the
- 4 kind of project that the Water Trust Board is designed to
- 5 fund. And with Mark and his team and their diligence they
- 6 can actually push forward that application, and so forth, in
- 7 a way that meets the engineering criteria, and so forth. I
- 8 want to thank the Water Authority team for working on
- 9 that application. As a City, I realize that for the City of
- 10 Albuquerque it's a little bit beyond our boundaries, but we
- 11 do have a Native-American Advisory Committee that we
- 12 kind of reconstituted a couple of years ago. The President
- of To'Hajiilee actually sits on that by ordinance. And so I
- 14 want to thank council for re-establishing that ordinance too.
- 15 But this has been an issue that I have just heard loud and
- 16 clear, especially even recently on Indigenous People's Day
- 17 that we've just got to do all we can to get water out there.
- 18 And being this sort of large entity neighbor, I think it is a
- 19 great opportunity for us to help bring folks together to make
- 20 it happen. So the City of Albuquerque is very much in
- 21 support of this and we are sending just a little letter to
- 22 make that of note. So appreciate that, Director Sanchez will
- 23 have that. I really appreciate the County's effort for
- 24 working on this for many years, but just the renewed effort
- 25 to get all the easement rights, to get the surface rights, to

1 use condemnation if it's needed, et cetera. Just want to

- 2 appreciate the County for continuing to move forward. I
- 3 would also just mention that this is something that...again,
- 4 I know one of the individuals mentioned the governor and
- 5 stance there, this is what we're supposed to do. This is a
- 6 great way for the Water Authority to help out. So I'm just
- 7 really honored that we can support this.
- 8 CHAIR PENA: Thank you, Mayor.
- 9 Councilor Davis.
- 10 COUNCILOR DAVIS: Thank you, Madam Chair. Let me
- 11 just echo the sentiments from the Commissioner and the Mayor.
- 12 I just want to acknowledge and say thanks so much to Mark and
- 13 your team and all the work. You've really worked hard over
- 14 the last year or so to ensure that the Chapter continues to
- 15 have access to water with trucks and to work on this
- 16 solution. As the Chair said earlier, a lot of that work does
- 17 go...but we have seen it, including in the pictures and the
- 18 events that I saw with Commissioner O'Malley...supplies last
- 19 week to help the community. They're still trying to get
- 20 through the hurdles to have access to long-term clean, safe
- 21 water. So thank you for that and I want to acknowledge
- 22 Commissioner O'Malley and others that have really done a lot
- 23 of work to keep this issue front and center and to stand up
- 24 for the people who do need clean, safe water. It's amazing
- 25 to me that here in the middle of the 21st century in

- 1 Bernalillo County we still have communities in the
- 2 southwest mesa, the west part of our county and even in the
- 3 east mountains who don't have access to reliable, clean
- 4 water. I really do appreciate the folks working
- 5 for this. Thank you, Commissioner, for your leadership.
- 6 CHAIR PENA: Thank you, Councilor Davis.
- 7 Commissioner Pyskoty, did you have your hand raised?
- 8 COMMISSIONER PYSKOTY: I just wanted to add a few
- 9 things. Especially now, it's urgent as a public health
- 10 crisis, as a quality of life issue, this should have been
- 11 handled many years ago. We might as well just get it
- 12 done now. I really thank everybody who has been supporting
- 13 this effort to get water out to To'Hajiilee as soon as
- 14 possible before the end of this year, hopefully. Thank you.
- 15 CHAIR PENA: Thank you, Commissioner.
- 16 Commissioner O'Malley.
- 17 VICE CHAIR O'MALLEY: Thank you. And I was remiss
- 18 thanking the other Commissioners as well. Obviously this is
- 19 my district, so I brought attention to this issue. We needed
- 20 the support of the full Commission to move forward, so I
- 21 appreciate that. I was remiss also in thanking Councilor
- 22 Davis, thank you for your words also and reminding me that I
- 23 was remiss in saying strong support from Representative
- 24 Garcia and others that wrote letters of support. And another
- 25 person who has been really helping us on the legislative

- 1 level is Senator Martin Heinrich. We have had a lot of
- 2 support and we continue to have a lot of support. And I
- 3 think it's very important for the village to know that they
- 4 aren't forgotten and that we do remember and we're doing all
- 5 we can to help them. Thank you, Madam Chair.
- 6 CHAIR PENA: Thank you. Are there any additional
- 7 questions? So I'll wrap it up before we take vote by just
- 8 saying, appreciate you Commissioner O'Malley and the rest of
- 9 the Commission, Quezada, Pyskoty, for supporting this effort.
- 10 I just think it's important. I know there was some
- 11 contention around it surrounding some other issues, but I
- 12 think it was always everyone's intention to make sure the
- 13 water was delivered and got there to To'Hajiilee. So I
- 14 really congratulate everyone for trying to make that happen.
- 15 As we move forward, as Councilor Davis mentioned about the
- 16 east mountains and about the southwest mesa, I really think
- 17 that the next conversation that we should have and when we're
- 18 talking about quality of life and the residents of our
- 19 City and County, that we do begin to look at these area.
- 20 Because, as you know, Pajarito Mesa, although there is water
- 21 there and I know there's issues in terms of getting the water
- 22 to each house because there's no roads or anything like that,
- 23 but I think we can improve in our efforts of making sure that
- 24 we look at the long-term fix for that community and in the
- 25 east mountains as we move forward when we're talking about

1 water and quality of life. So I look forward to seeing this

- 2 completed. And with that, seeing that there's no more
- 3 questions I think I made a motion. I don't know if there was
- 4 a second.
- 5 VICE CHAIR O'MALLEY: Second.
- 6 CHAIR PENA: I'll take that from Commissioner
- 7 O'Malley. Ms. Carreon, you're up, roll call.
- 8 MS. CARREON: Councilor Davis.
- 9 COUNCILOR DAVIS: Yes.
- 10 MS. CARREON: Councilor Jones.
- 11 COUNCILOR JONES: Yes.
- MS. CARREON: Mayor Keller.
- 13 MAYOR KELLER: Yes.
- MS. CARREON: Commissioner O'Malley.
- VICE CHAIR O'MALLEY: Yes.
- MS. CARREON: Councilor Peña.
- 17 CHAIR PENA: Yes.
- MS. CARREON: Commissioner Pyskoty.
- 19 COMMISSIONER PYSKOTY: Yes, absolutely.
- 20 MS. CARREON: Commissioner Quezada.
- 21 COMMISSIONER QUEZADA: Yes.
- MS. CARREON: That passes.
- 23 CHAIR PENA: Congratulations, everyone. We're now
- 24 on R-20-23, Authorizing the removal of certain uncollectible
- 25 accounts from the Albuquerque Bernalillo County Water Utility

1 Authority accounts receivable records FY2017 and prior.

- 2 Mr. Stan Allred.
- 3 MR. ALLRED: Madam chair, Members of the Board, this
- 4 is not as exciting as the last item, but it's \$64,000 of
- 5 write-off. We're actually going to write-off everything
- 6 that's over four years old. We have 15 accounts primarily
- 7 that are wastewater-only accounts that make up about 58,000
- 8 of the 64 and those accounts are probably between 10 to 12
- 9 years past due. There's a couple wastewater accounts in
- 10 there as well, but those are homes that have been condemned
- 11 by the City and nobody lives there anymore, so we're allowed
- 12 to do this. They're all past four years old by State
- 13 Statute. Staff recommends approval and I stand for any
- 14 questions.
- 15 CHAIR PENA: Are there any questions? Seeing
- 16 none...oh, there's a second by Commissioner O'Malley.
- 17 Ms. Carreon.
- 18 MS. CARREON: Councilor Davis.
- 19 COUNCILOR DAVIS: (gesturing)
- MS. CARREON: Councilor Jones.
- 21 COUNCILOR JONES: Yes.
- MS. CARREON: Mayor Keller.
- 23 MAYOR KELLER: Yes.
- MS. CARREON: Commissioner O'Malley.
- VICE CHAIR O'MALLEY: Yes.

- 1 MS. CARREON: Councilor Peña.
- 2 CHAIR PENA: Yes.
- 3 MS. CARREON: Commissioner Pyskoty.
- 4 COMMISSIONER PYSKOTY: Yes.
- 5 MS. CARREON: Commissioner Quezada.
- 6 COMMISSIONER QUEZADA: Yes.
- 7 MS. CARREON: That passes.
- 8 CHAIR PENA: Thank you. And we're on Other
- 9 Business, OB-20-12 Water Authority Update on the Kirtland Air
- 10 Force Base Bulk Fuels Facility Project. Ms. Diane Agnew.
- 11 MS. CARREON: We're having technical difficulties
- 12 with Diane. Hang on one second, I'm sorry.
- 13 CHAIR PENA: Let me know if I need to move on to the
- 14 next one.
- 15 MS. CARREON: Can we go ahead and move on to
- 16 Carlos's presentation.
- 17 CHAIR PENA: Sure. OB-20-14, Customer Demand and
- 18 Drought Report. Mr. Carlos Bustos.
- MS. CARREON: Carlos, you're on. Carlos, can you
- 20 hear us? Carlos?
- 21 MR. BUSTOS: Give me one second. Good evening,
- 22 Madam Chair, Members of the Board, Mayor Tim Keller. Can you
- 23 hear me?
- MS. CARREON: Yes.
- MR. BUSTOS: Good evening, Madam Chair, Members of

- 1 the Board, Mayor Tim Keller, thank you for joining us. This
- 2 is the Customer Demand and Drought Report. I'm Carlos
- 3 Bustos, the Water Conservation Program Manager. Before
- 4 moving into the Drought Report and Action Plan I'll bring the
- 5 water demand. Please, next slide. You're seeing water
- 6 demand through September. We're looking at three years. In
- 7 the lower right part you're looking at total for the same
- 8 period between January and end of September. As you can
- 9 tell, there's a lot to talk about here. The 2020 rainfall to
- 10 date is about 40 inches below normal for the Albuquerque area
- 11 that starts telling the story of this increased demand. The
- 12 last time I counted, Albuquerque had 18 record heat days this
- 13 irrigation season and 2020 is the warmest and driest year in
- 14 the last ten years. Water demand is higher in the last two
- 15 years, particularly residential usage is up by 11 percent.
- 16 Commercial usage is down by 8 percent. Overall outdoor
- 17 usage. Some of my observations. The first one is that
- 18 residential use is higher mainly, because we're spending a
- 19 lot more time in our homes due to the pandemic. Our yards
- 20 have become more valuable. Our landscapes have become more
- 21 valuable to us. They have become our outings. We are
- 22 investing more in our landscapes and this looking at the
- 23 landscape industry and how much they're this year in regards
- 24 to increase sales and services. Given the type of weather
- 25 we've had, we're watering more. My second observation,

- 1 having to juggling more demand while having to spread
- 2 resources to best respond to the pandemic. The City, APS,
- 3 the County are all included within this. As I mentioned,
- 4 2020 temperature has been 6 to 12 percent above average for
- 5 most of the year. Nevertheless, Water 2120 Plan for increase
- 6 demand. As we start to wind down the season, we're starting
- 7 to see the demand is to winter levels. Set to meet our goals
- 8 to end the year. However, this year is a bit different for
- 9 us, because as we begin and enter the colder months and
- 10 winter season. Please next slide, the northern part is the
- 11 state is facing a change-up. Bernalillo County has entered
- 12 severe drought conditions, which means we're moving to a
- 13 customer alert system, better known as the drought advisory.
- 14 Drought advisory is declared whenever the majority of
- 15 Bernalillo County reaches stage three as by the National
- 16 Water Service. The drought advisory alert system does not
- 17 require any mandatory conservation restrictions. Instead, it
- 18 focuses on current water use and campaign are aimed at usage
- 19 are likely to occur during irrigation season. Even as we
- 20 move away from the irrigation season, as part of the drought
- 21 advisory, we're offering and continue to offer our
- 22 conservation message and services. The drought advisory also
- 23 looks at our goals and our operation plans. Even with we're
- 24 experiencing, we're set to meet the goals and because
- 25 anticipated using more ground water this year, we're also set

- 1 to meet those goals, as well. Next slide, please. Outlook
- 2 is not looking good. And it's looking like facing a really
- 3 dry winter and because of that, regardless if the customers
- 4 are already ramping down usage, and we may not have great
- 5 opportunities to make huge reductions, we're still
- 6 implementing strategies. And we want to make sure that we
- 7 monitor this change in drought conditions because we take to
- 8 heart our responsibility to serve our customers and we know
- 9 are times and we want to make sure customers can trust us
- 10 even in times of dry winter. Next slide, please. Normally,
- 11 we would start to wind down our conservation presence in the
- 12 winter season. Instead we're going to continue the message
- 13 responsibility of making sure that the investments that
- 14 residential have done are taken care of. Particularly if
- 15 they have planted any trees. We'll continue to offer outside
- 16 monthly newsletter. And those topics will be on how to
- 17 take care of your landscape in times of drought. One for
- 18 November that is already in the works and coming out soon.
- 19 To advise customers to winterize their systems and continue
- 20 to ramp down that watering. Coming in December with the
- 21 message to winterize your system and discontinue watering
- 22 as soon as we get that first freeze. The other thing we are
- 23 going to continue our water use compliance activities. We'll
- 24 continue overflow. Continue offering irrigation
- 25 consultations. Smart technology rebates to improve

1 efficiency as part of this long-term conservation goals also

- 2 having customer conversations this November and right now
- 3 they're booked. We have almost 200 customers signed up.
- 4 Those are going to be on generating the next watering
- 5 recommendations. Those are the water recommendations that
- 6 are going to help us. The process not only in times of
- 7 drought, but throughout the next hundred years. I'm sure
- 8 somebody will update them before. The next thing doing and
- 9 most important preparing just in case we move into other
- 10 drought conditions and we start out the early spring with
- 11 severe or extreme drought conditions we're going to have a
- 12 drought action plan ready in place to ensure we manage our
- 13 goals for next year. And more importantly, help our
- 14 customers maintain their landscape while watering
- 15 efficiently. All these strategies are part of the long-term
- 16 approach to improving efficiency and make our landscapes.
- 17 That's my presentation. I stand for questions.
- 18 CHAIR PENA: Thank you. Does anyone have any
- 19 questions? Any questions? No. Thank you. Yeah, it's an
- 20 interesting time to water. You never know. Things can
- 21 change. Thank you, Mr. Bustos. Next we have OB-20-12 Water
- 22 Authority Update on Kirtland Air Force Base Bulk Fuels
- 23 Facility Project. Diane Agnew.
- MS. AGNEW: Good evening, Madam Chair, Members of
- 25 the Board. I appreciate the opportunity to present tonight.

1 I work for the Water Authority as the Environmental Manager.

- One of the main tasks I've been assigned is protection and
- 3 under that umbrella really is tracking of the Kirtland jet
- 4 fuel leak. My history in this project is, I've been working
- 5 on it for various years for the past ten years and so I'm
- 6 familiar with the ins and outs and ups and downs and looking
- 7 forward to giving you an update.
- 8 A quick status of the site. I think most of the
- 9 board members have been on the board or engaged in this
- 10 project over the past several years. On September 25th the
- 11 report with modifications. This is a milestone letter from
- 12 the State on a milestone document. One of the main steps in
- 13 the process. Moving toward final remedy. This letter is a
- 14 step in that direction. So I would say it does not indicate
- 15 that we are any closer. I also want to make note that
- 16 this letter of approval was sent to the Air Force, but none
- 17 of the stakeholders received it, nor were we notified about
- 18 it.
- 19 There are ongoing remediation actions at the site.
- 20 The pump and treatment measure continues to operate and the
- 21 Air Force is doing a bioventing pilot test. This is a
- 22 treatment on Base in the service area near the leak
- 23 originally occurred. The Air Force continues to do site
- 24 monitoring, vapor and groundwater monitoring. They approved
- 25 the groundwater portion of the assessment. This year they

1 disapproved the soil vapor and really that's something we've

- 2 seen in the last two years, in 2019 and 2020, as the project
- 3 has returned to the Hazardous Waste Bureau, the State has
- 4 been disapproving several reports and documents. It's not
- 5 really clear, the Water Authority does agree that they need
- 6 to be disapproved, and how we continue to make aggressive
- 7 progress for cleaning it up. It's not clear how the
- 8 stakeholders will be engaged.
- 9 This map shows a set of groundwater monitoring
- 10 wells. At the site there are over a hundred monitoring wells
- 11 that are used to look at the groundwater conditions at the
- 12 site. Of those hundred-plus wells, 83 of them are assigned
- 13 to the water table. This designation is made by the Air
- 14 Force. Of those 83 wells, at the end of 2019, 28 were
- 15 submerged. They were measuring some depth below the water
- 16 table. We project based on the trends we've seen with the
- 17 rising water table that in two years 21 will be at the water
- 18 table. 25 percent of the network will actually be
- 19 representative of the water table. This leaves a big data
- 20 gap.
- 21 This shows the wells merged in the two years. In
- 22 the northern part of the portion of the plume, this is
- 23 Louisiana Boulevard, this is the police substation, there's
- 24 an elementary school right here. There will be numerous
- 25 wells that will be submerged. In addition to that, there

1 exists a deeper unknown of where the is. In 2015 the Water

- 2 Authority identified the need to measure depth as part of the
- 3 plume, that need has continued to persist and it's really a
- 4 critical piece of the data in order to have confidence that
- 5 the plume is not underneath the monitoring well network and
- 6 being missed. That way the Air Force can have remedy to
- 7 treats the entire groundwater contamination and it allows the
- 8 Water Authority to have confidence on where the plume is not.
- 9 It's going to be critical that we know that. I will also
- 10 take note on the graphics to highlight some of the things the
- 11 Water Authority has done in the history of the project.
- For example, up here to the north of the plume and
- 13 when the Water Authority noticed that was approximately the
- 14 plume to our water supply wells, we actually work the
- 15 contract directly and paid for the wells to be installed over
- 16 here near the elementary school so we have an early
- 17 indication of any migration of plumes toward the supply wells
- 18 that way we can make a decision well before the plume got
- 19 close to our well fields.
- We work with the Air Force to get reimbursed with
- 21 that. We also monitor on a monthly basis on our own dime to
- 22 make sure we have confidence in the safety of our water that
- 23 we give to the customers. The other thing that has done is
- 24 we started to realize this is a fairly large amount of
- 25 datasets. This is the network assigned to the water table.

1 You can imagine that when you add the hundred-plus wells that

- 2 represent the entire groundwater network plus the monitoring
- 3 network, database becomes sizable.
- 4 The Water Authority has developed own database. It
- 5 goes all the way back to the first sample in 2000. We use
- 6 that database to do analysis of the data that comes in so we
- 7 see what the concentrations and that's one of the ways we've
- 8 been able to identify that this data gap persists at the
- 9 water table and also at depth.
- This map, I think most of you have seen before.
- 11 This is overview of the pump and treat system. On this map
- 12 is the plume. You see northern extraction wells up here and
- 13 this target capture zone delineation is an arbitrary
- 14 delineation that the Air Force came up with. This is not a
- 15 regulatory area. This is what they use to pump and treat.
- 16 This first well is the first groundwater extraction
- 17 well that went into pump and treat system that was placed
- 18 using Water Authority contractors. We brought that to the
- 19 Technical Working Group Meeting in 2014 and that was used to
- 20 construct it. First of all, they put additional extraction
- 21 zones. That water is conveyed to the treatment system and
- 22 it's routed to Kirtland where it's put the aquifer or to the
- 23 golf courses to irrigate the greens. They've built a new
- 24 injection well that will be online by the end of the year.
- 25 The Air Force also has discharge at the arroyo. The

1 Air Force is required by the NMED to follow the EPA guidance

- 2 for the performance of the pump and treat system. We had
- 3 many discussions with the State and Air Force and their model
- 4 they're using. I just wanted to highlight one of the main
- 5 concerns and critical errors in the model.
- 6 The model assumes that all four wells operate at.
- 7 The model says the well is running at 24/7, 365 at the
- 8 maximum pumping rate. That's the blue bar. What we're
- 9 seeing in the graphic is that the well is pumping. That
- 10 groundwater extraction well is running the model is operating
- 11 at the red bar. The difference between the red and green
- 12 bar, the green bar is reported by the Air Force and the red
- 13 bar is what the Water Authority calculates. We have not been
- 14 able to calculate the Air Force numbers, despite asking
- 15 questions on the procedure. We show both numbers.
- 16 This chart on the lower right-hand corner is another
- 17 way of looking at it graphically. The blue line is the
- 18 pumping. The red line is the reports of what the Air Force
- 19 is pumping at. To recap where the site is at, data gaps have
- 20 up here northern part of the plume. We have a data gap that
- 21 the water continues to rise and the monitoring wells are
- 22 submerged another critical data gap is in the source area.
- 23 They did a fairly extensive effort, they did nine
- 24 different well locations to really understand the sense of
- 25 the field. Unfortunately there's numerous quality issues.

1 They had many variances in the work plan. As a result the

- 2 Water Authority found the results were inconclusive. We
- 3 wrote a technical memo. There's missed zones of fuel. As
- 4 long as that source is undefined that is a source of
- 5 groundwater contamination. There remains to be a data gap in
- 6 the site. That's in the Bullhead Park. And there's also a
- 7 gap in those parameters.
- 8 The Air Force progressively over the last three
- 9 years has changed their sampling technique and stopped using
- 10 field parameters. Those are crucial to understand
- 11 degradation rate and how the contaminants will persist over
- 12 time. We have multiple lines of evidence that we have
- 13 updates, gaps in the monitoring wells, and the complete
- 14 definition of remaining source is critical. There's two
- 15 opportunities to address the data gap. I think that's part
- 16 of the discussion.
- 17 There are data gaps critical to answer during the
- 18 characterization phase. They're inputs into solving the
- 19 problem and taking the remedy. There are some of the data
- 20 gaps we can push to the corrective measures evaluation so we
- 21 can collect the data while the Air Force is looking at remedy
- 22 options. It's possible that they are collected during
- 23 implementation. It doesn't have to slow the process down.
- 24 We can work within the process, but there's critical data
- 25 gaps in the end, it's truly going to treat all the

1 contamination and be protective of the drinking water supply.

- 2 As far as engagement goes, we have monthly
- 3 stakeholder meetings. These are set by the Air Force. They
- 4 set the agenda. They do ask for agenda items. We have had
- 5 challenges getting our agenda items added to the meeting,
- 6 that's something that Stephanie and I are working together to
- 7 solve.
- 8 The Technical Working Group process is something you
- 9 may all be familiar with. We received a set of steps that
- 10 they wanted us to follow in order to request a technical
- 11 working group. Earlier this year the City and the County and
- 12 Water Authority followed the process to request a technical
- 13 working group. The request was not granted. Were able to
- 14 meet for a technical meeting, the Air Force was not in
- 15 attendance and it was a deep technical dive into the topics
- 16 requested. The Water Authority continues to submit technical
- 17 memos to discuss the comments and concerns.
- This last one, they're no longer copying
- 19 stakeholders on correspondence. In the past several years
- 20 the City and County have received a courtesy copy of a letter
- 21 or work plan or report that allowed us to be able to keep up
- 22 with the project in realtime, that no longer happens, so now
- 23 we have to check the online admin records. The daily task of
- 24 mine is to see what has been posted. Both admin have not
- 25 been updated since the middle of September. It doesn't

1 appear that all of the documents are being posted. Some

- 2 documents I've heard be mentioned are discussed are not
- 3 being posted.
- 4 Other outstanding questions on the project, the
- 5 budget breakdown. Prior years on this project the budget has
- 6 been 22 to \$35 million. Over time we've seen that budget go
- 7 down. In 2017 it was \$12.3 million. In 2019 it was \$1.3
- 8 million. We don't know what 2020 will be. That's a good
- 9 question to ask. Maybe more importantly, not just the
- 10 budget, but how is that budget being broken down?
- 11 When I was regulator on the site I was seeing the
- 12 drilling activities to make sure the Air Force and
- 13 contractors were complying. I think that's something that's
- 14 critical, because it's too easy for field crews to not follow
- 15 the work plans, and maybe they don't hold the intent of the
- 16 regulator and the site process.
- 17 The last one on here has to do with timelines and
- 18 deliverables. When the presented to the Board in 2019 they
- 19 indicated going to begin the directive measures evaluation in
- 20 2021. Again, looking at all the possible remedies and
- 21 picking the final remedy, that is very unlikely to be met.
- 22 We don't see a path forward to that. The only way to meet it
- 23 again is with the complete approval of the and the letter in
- 24 September directed the Air Force directed -- that has an
- 25 unknown timeline. The question of when we meet

1 again and when we begin final remedy remains to be a very

- 2 large question.
- With that, I'll stand for questions.
- 4 CHAIR PENA: Thank you. If you can close the
- 5 presentation. I think I see Commissioner Pyskoty's hand up.
- 6 COMMISSIONER PYSKOTY: First, Diane, I just want to
- 7 thank you. That was an excellent presentation. Very
- 8 complete. I always truly admire your diligence and hard work
- 9 on the Kirtland BFF Project. I just want to remind you that
- 10 last year we took that epic tour of Kirtland Air Force Base,
- 11 the Tijeras Arroyo, because I know I as a new Commissioner, I
- 12 wanted to get first-hand experience of what was going on
- 13 there and what might go on in the future. So I found that to
- 14 be very valuable. And we attended the EPA meetings, and my
- 15 office sent a letter to the EPA asking for certain things
- 16 regarding data and modeling. I believe also Commissioner
- 17 Quezada sent a similar letter. I just want to say there's a
- 18 lot of gapes in data that I saw in your presentation. If
- 19 there's anything you need, please do not hesitate to reach
- 20 out to my office. This is a critically important issue. I
- 21 am happy to support you in any way, writing letters or doing
- 22 whatever I can to make sure that everything is going the way
- 23 it should for a beneficial outcome.
- 24 So, thank you. Do feel free to reach out at any
- 25 time for any kind of support.

- 1 MS. AGNEW: Thank you.
- 2 CHAIR PENA: Thank you. Does anyone else have
- 3 questions or comments? Mayor Keller.
- 4 MAYOR KELLER: Thank you, Madam Chair. There's a
- 5 lot of issues. I remember when many of us just discovered
- 6 this back when I was the state senator for the area. I just
- 7 appreciate giving the update. And two, just a very
- 8 interesting ebb and flow of disclosure and cooperation. It's
- 9 actually been now through three different governors, in terms
- 10 of the State's angle on this. And, of course, I don't know,
- 11 half a dozen Base commanders.
- I have a thousand questions, but maybe I'll ask one
- 13 or two. One is, who is the lead contractor now? I know
- 14 early on that was an issue when they swapped out. Who is the
- 15 lead and how long have they been the lead?
- 16 MS. AGNEW: Madam Chair, Mayor Keller, the
- 17 contractor, I believe, is currently primarily EA Engineering.
- 18 That's actually another interesting change in the project. I
- 19 believe that, as far as my memory goes, and I think you and I
- 20 share the same time frame with the project, the contractor
- 21 was always in the room. They were in the room, they were
- 22 able to answer questions and provide technical expertise.
- 23 They are not allowed to attend meetings at all anymore. My
- 24 answer is based purely on the documents I can get. As of
- 25 2019, I believe Sundance was working on this project.

1 MAYOR KELLER: Who is our point of contact at the

- 2 Air Force Base? Just a little bit of history and evolution
- 3 there. Has that changed in the last few years?
- 4 MS. AGNEW: Madam Chair, Mayor Keller, it has
- 5 changed quite a bit. Currently all questions, requests need
- 6 to be routed through the highly qualified expert that the Air
- 7 Force has hired for this project, so she is the single point
- 8 of contact. They were the point of contact. They're not
- 9 attending meetings either. That's a shift in the last two to
- 10 three years. Before that it was mostly local installation
- 11 people.
- 12 MAYOR KELLER: Thank you for sharing that. Why
- 13 aren't we sort of getting the info automatically that we used
- 14 to? Is that deliberate? We're just not including you.
- 15 I was really surprised to hear that.
- MS. AGNEW: Madam Chair, Mayor Keller, the Air Force
- 17 was including stakeholders. I believe they stopped when the
- 18 NMED stopped. I know the Hazardous Waste Bureau has
- 19 expressed that copying stakeholders is not something that
- 20 they typically do, that it would be too cumbersome to do it.
- 21 I quess there's a position that this critical, the Water
- 22 authority is a critical stakeholder. So keeping us informed
- 23 would allow us to support the project more easily. This is a
- 24 point of reference, the Water Quality Bureau sends me letters
- 25 all the time. Today I got a letter of a site on Coors from

- 1 the Groundwater Quality Bureau. It's something they do on a
- 2 regular basis. I think it's a reasonable request. It builds
- 3 confidence and knowledge.
- 4 MAYOR KELLER: Thank you for sharing that. I'll just
- 5 speak for myself, what can I do to help? And we can
- 6 follow-up offline on that too.
- 7 MS. AGNEW: Madam Chair, Mayor Keller, I think
- 8 that's a great conversation to have offline. We would
- 9 appreciate the support.
- 10 MAYOR KELLER: Sounds good.
- 11 CHAIR PENA: Thank you. Councilor Davis.
- 12 COUNCILOR DAVIS: Madam Chair, thanks. I do have a
- 13 few questions to follow up. I think we have some guests from
- 14 NMED as well to present their update.
- 15 CHAIR PENA: Yes, that's fine with me. It's just
- 16 that we ask for questions after presentation.
- 17 We have OB-20-13, New Mexico Environmental
- 18 Department Update on the Kirtland Air Force Base Bulk Fuel
- 19 Facility Project. Ms. Stephanie Stringer with the New Mexico
- 20 Environmental Department.
- 21 MS. STRINGER: Good evening, Madam Chair and
- 22 Members. Thank you for the opportunity to allow me to
- 23 provide an update from NMED's perspective. Before I get into
- 24 my presentation I think Diane's presentation and my
- 25 presentation are great compliments. I truly appreciate the

1 relationship that we have with Diane on this project, having

- 2 someone hold us accountable is an important part of this
- 3 project. I think I'll address some of the issues that she
- 4 brought up and certainly we'll take more questions after we
- 5 get through this quick update and we can delve deeper.
- 6 This is just a picture of Kirtland to transition
- 7 into what I'm talking about, giving you an update from NMED's
- 8 perspective on the Kirtland Air Force Base Bulk Fuel Spill.
- 9 Before I go too much into the project, it's very
- 10 dependent on the resources that we have available at NMED.
- 11 Historically, over the last number of years NMED's overall
- 12 budget has decreased significantly. A recent ECOS,
- 13 Environmental Council of States, study determined that
- 14 NMED's environmental programs have been cut around 30 percent
- 15 over the last, I think their period was five years. The
- 16 Environment Department here in New Mexico has really been
- 17 gutted. We do a lot of great work with very few resources,
- 18 so we get very creative, but it's a definite issue.
- 19 I will say that last December we were able to
- 20 finally propose an increase to our Hazardous Waste Bureau
- 21 permit fees so that definitely is providing some increases in
- 22 revenue to fund the Hazardous Waste Bureau activities. We've
- 23 also had an increase in some of the Department of Energy
- 24 grants, but of course those go to Department of Energy
- 25 projects. However, that's also counterbalanced by decreases

- 1 in our EPA grant, which over the last three years has
- 2 decreased by 25 percent and is expected to decrease another
- 3 10 percent over the next ten years. And who knows, we don't
- 4 get a lot of General Fund in the Hazardous Waste Bureaus, so
- 5 the State is not investing in those programs. We're relying
- 6 on our fees and the grants that we get from the Department of
- 7 Energy and the EPA.
- 8 That being said, the fee increases are sufficient to
- 9 fund the positions that we've got devoted to the Kirtland
- 10 Project. Our problem is now people. So last year our focus
- 11 on our challenges may have been more money-related, but this
- 12 year it's really a matter of getting warm bodies into the
- 13 Hazardous Waste Bureau, getting them trained and up to speed
- 14 and keeping them. So we have a lot of competition from the
- 15 national laboratories and private consulting firms that love
- 16 to bring people in with regulatory experience, and of course
- 17 they pay much higher than the State does. So it's a
- 18 challenge to maintain staff that are up to speed on all of
- 19 the different projects that we're managing.
- The Hazardous Waste Bureau currently has 35
- 21 positions. The section that devotes most of the work towards
- 22 Kirtland is our permit section and we have 13 people devoted
- 23 to those activities. And they include other huge projects,
- 24 including some work on LANL, Department of Defense facilities
- 25 like Cannon Air Force Base, Hollowman Air Force Base and the

- 1 other large facilities in the State. So we've got 13
- 2 positions that perform those activities, two of which are
- 3 vacant right now. So having people is definitely a problem.
- 4 But we're still going to make the best of what we can.
- 5 This is definitely a high-priority project for this
- 6 administration. We're really devoting resources to Kirtland,
- 7 but that does have an adverse effect in other areas of the
- 8 State. So that means we can't be doing full work in other
- 9 areas. So it's just a challenge that is a reality and
- 10 important to bring to the context of this conversation.
- just a quick overview of what my guiding documents
- 12 are and what my authority is in implementing the permit at
- 13 Kirtland and the corrective action that's going on at the
- 14 Bulk Fuel Facility. So this all falls under the Federal
- 15 Resource Conservation and Recovery Act, which is adopted in
- 16 our statutes and regulations under the Hazardous Waste Act
- 17 and the Hazardous Waste Permit and Corrective Action Fee
- 18 Regulations. Kirtland is a permitted facility. It's got the
- 19 number there and a link to the Kirtland permit, just for your
- 20 reference only, but this is what governs the corrective
- 21 action process and all of the requirements that we're
- 22 speaking to.
- This is going to be the focus of the bulk of my
- 24 talk, so to speak. This the general overview of the
- 25 corrective action process. You start off with a facility

1 assessment, which is basically just confirming that there is

- 2 a release. That was done a long time ago, 1999, yeah, it's
- 3 been quite some time. After you confirm that there's a
- 4 release you move into the facility investigation. This is
- 5 the RFI that Diane referred to in her presentation. And
- 6 that's determining the nature and extent of the contamination
- 7 so you know exactly what you're facing when you go to select
- 8 a remedy to clean it up.
- 9 After you have completely assessed the nature and
- 10 extent of the contamination you would then move into the
- 11 corrective measures evaluation stage. Some of those
- 12 activities are early on through some of the pilot studies
- 13 that have been conducted at Kirtland. But it includes
- 14 evaluating options and identifying ultimately the preferred
- 15 remedy to clean up the contamination. And then from there
- 16 you just go on to the final remedy selection.
- 17 So the permittee, in this case the Air Force,
- 18 proposes -- they do the corrective measures evaluation study.
- 19 However, it NMED that would actually select the final remedy,
- 20 goes through a public hearing process to vet that out and
- 21 that would be acted and decided upon. So the liability lies
- 22 with NMED. We've got to make sure we have all of the data
- 23 and information that we need to select the right remedy.
- 24 After you've selected the final remedy and it's been
- 25 approved through the public hearing process you go into the

- 1 corrective measures implementation, which is just
- 2 implementing the remedies that have been selecting and
- 3 monitoring and evaluating progress to make sure they're
- 4 actually being successful. So that's an overview of the
- 5 various steps in the process. Like Diane mentioned, it's
- 6 been in the facility investigation stage for a long time.
- 7 We did recently approve the RFI Phase 1. There were
- 8 some issues with the Phase 1 investigation, but we
- 9 essentially sort of want to carry those into Phase 2 so that
- 10 we can kind of get a good picture of what the data gaps are,
- 11 what needs to be done to completely analyze the nature and
- 12 extent, or determine the nature and extent of the
- 13 contamination and collect the data that we need to move into
- 14 the corrective measures evaluation stage.
- 15 When we came in under this administration we did
- 16 have some lofty goals and we did put it out there that we
- 17 were hopeful that the corrective measures evaluation could
- 18 start in 2021. I think having caught up and gone through all
- 19 the technical documents and sort of get a handle on what the
- 20 backlog is, we're reevaluating what that timeframe looks like
- 21 right now. And Diane is right, it's not going to be 2021
- 22 when the corrective measures evaluation begins. So I'll
- 23 speak more to what we're doing to address that here in a
- 24 second, but I'd like move on to the next slide before I get
- 25 into that conversation.

1 We definitely recognize that stakeholders are a huge

- 2 component of the success of this process and so we are
- 3 working constantly to build this relationships. So we're the
- 4 regulator at NMED. We're working directly with the
- 5 permittee. Over the past years we've really worked to
- 6 improve communication and clarify expectations between the
- 7 regulator and permittee. And I am shifting some of my
- 8 efforts, now that that's kind of figured out and we've
- 9 implemented some new changes that I'll speak about, but we've
- 10 got to figure out a better way to engage stakeholders. I've
- 11 heard a lot of feedback that the monthly stakeholder meetings
- 12 are not serving the purpose that they really are intended to
- 13 serve and the stakeholders aren't getting the information and
- 14 getting the topics that they want discussed at these
- 15 stakeholder meetings. And as a result of historic practices
- 16 at these stakeholder meetings, a lot of stakeholders have
- 17 disengaged and they don't trust that process or that
- 18 particular meeting. So I'm looking for ways to change that
- 19 and how we can do a better job of engaging the stakeholder.
- We did establish a process to identify a step toward
- 21 implementing a technical working group and we're working
- 22 through that. I would say it's been a little slower than any
- 23 of us would like. I know Diane is ready to go with a few
- 24 technical working groups, but I expect to see that to be a
- 25 big change over the next year now that we've caught up on the

- 1 backlog and we're working better with the permittee, so we're
- 2 going to try to improve in that area over the next year, both
- 3 between the stakeholders and the public.
- 4 So the ways that we're doing that, we're having
- 5 planning and coordination meetings with the permittee and
- 6 ourselves. Technical meetings, those are kind of whenever
- 7 people want to dive deep into a topic, a technical topic.
- 8 We're trying to accommodate that and having those
- 9 conversations so that we can engage in a meaningful manner in
- 10 that way, while still holding that regulator/permittee
- 11 relationship within the authorities that we are bound to.
- 12 Again, we're seeing some opportunities for technical
- 13 working group meetings coming up in the very near future.
- 14 And then we will continue to have the public meetings and
- 15 open houses that Kirtland tends to host and engaging with the
- 16 public through those mechanisms.
- 17 This is just an acknowledgement that there has been
- 18 success. Diane had a great technical presentation and this
- 19 is just sort of an illustration of some of that work.
- 20 There's definitely criticisms to share, but also
- 21 acknowledging some of the successes are an important part of
- 22 this process. I don't have the most current quarterly map in
- 23 this presentation. I know there's a new one that we just
- 24 got recently, but you can see some of the interim measures
- 25 that had been implemented, primarily the pump and treat, are

1 showing results. We're seeing a reduction in the EDB plume;

- 2 albeit, acknowledging that there's potential data gaps there,
- 3 but I do feel it's important to say that we're seeing
- 4 progress on this on some level, but we have a long way to go.
- 5 What we're doing to address all of these challenges
- 6 we've talked about here, the Air Force and NMED are working
- 7 really hard to develop a master schedule. We want to include
- 8 the key milestones, so that includes identifying what the
- 9 data gaps are, working through what needs to be part of the
- 10 RFI Phase 2. So making sure we have all of the data and
- 11 we've done all of the work that we need to do to move into
- 12 the corrective measures evaluation. We want to establish
- 13 timeframes and due dates for that just to hold all of us
- 14 accountable and be fully transparent with stakeholders.
- 15 We're having scoping meetings prior to either
- 16 disapproving or even planning out some projects so that we
- 17 can eliminate a lot of the back and forth between the
- 18 letters, that has been a historic challenge on this where the
- 19 regulator is primarily communicating via letter. So we want
- 20 to make sure we're doing that in a fully transparent way.
- 21 We're looking at improving that process and figuring out how
- 22 we can engage with the stakeholders and just understanding
- 23 what is going on during those scoping meetings.
- I want to be clear, it's not necessarily something
- 25 we want to open up to all the stakeholders, but we want to

1 share what's going on at those meetings so it's not perceived

- 2 as a secret meeting between the regulators and the permittee,
- 3 but there's just some issues that we need to work through in
- 4 the regulatory realm that it's just not appropriate
- 5 necessarily or productive to have stakeholders, but certainly
- 6 we need to then take the outcome of those meetings to the
- 7 stakeholders. So, again, those are opportunities that we're
- 8 looking at for how we can do a better job in the upcoming
- 9 year to engage stakeholders.
- 10 In addition, to this master schedule we're going to
- 11 identify points at which the schedule must be reevaluated
- 12 based on the new data that's coming in so the fact that the
- 13 timetable will change is not a surprise to people. People
- 14 will know that we will have to reevaluate that at certain
- 15 points, and it may get extended if we identify new data gaps.
- 16 So again, we just want to be fully transparent with that and
- 17 not have it, well, why is the end date 2022 and now it's
- 18 2024. So we want to be clear about when those changes and
- 19 evaluations will be made so that it's, again, just not a
- 20 surprise.
- 21 So once we get through this planning process, we'll
- 22 definitely take it to the stakeholders and the public and
- 23 talk about it and get some feedback on kind of this master
- 24 plan, so to speak. In addition to that, we have implemented
- 25 efficiencies that I've kind of mentioned already. We're

- 1 improving communication and establishing very clear
- 2 expectations. Like Diane mentioned, we have disapproved a
- 3 number of documents that have come through and I think that
- 4 was part of the transition when under the previous
- 5 administration this project was moved to the science -- I
- 6 can't think of his title. The NMED's chief scientist. And
- 7 he was managing this project, but it wasn't being managed
- 8 under the Resource Conservation and Recovery Act that speaks
- 9 to all of the requirements that you really have to go through
- 10 in accordance with all of the regulations. So there was a
- 11 disconnect there. And as we moved it back into the Hazardous
- 12 Waste Bureau where it should be, some of the expectations
- 13 were just reevaluated. So what the chief scientist had
- 14 perhaps expected under his management of the project, and it
- 15 was in the Hazardous Waste Bureau, we had to recalibrate.
- 16 So I think we have provided better quidance to the
- 17 Air Force so that we can get better quality documents that
- 18 are approvable with the first submission and we're not having
- 19 to disapprove and suggest changes. So I think we're going to
- 20 see some efficiencies there. Just while I'm on the topic of
- 21 the disapprovals, Diane and I have talked about copying the
- 22 stakeholders on the correspondence. I just got through a big
- 23 slug of letters that went out to the Air Force. I haven't
- 24 had any come through since she and I had that conversation.
- 25 So with the next round of letters I'll be making sure that --

1 I would say at least the VA, I don't know the list of all

- 2 the stakeholders that were previously included on the
- 3 correspondence, but I'm going to be adding the stakeholders
- 4 back to that so that we can make sure that they're getting
- 5 the letters.
- 6 Regarding the administrative record, one of the
- 7 positions that is vacant right now is our librarian. So
- 8 Diane is right, we haven't been able to maintain our website
- 9 and get the documents uploaded to that in a timely manner, so
- 10 that's a challenge we're trying to overcome. I believe
- 11 there's an offer that has been made to the candidate for that
- 12 position, so I'm hoping to have that position filled soon and
- 13 we can make sure we're getting all of the documents posted as
- 14 quickly as possible. Again, I'll be adding the stakeholders
- 15 to the correspondence that are going out from the Hazardous
- 16 Waste Bureau.
- 17 That kind of summarizes at a higher level, not so
- 18 technical as Diane's, but hopefully a good complement to her
- 19 presentation. I stand for questions.
- 20 CHAIR PENA: Thank you. Are there any questions?
- 21 And if you can close the presentation. Any questions?
- 22 Councilor Davis.
- 23 COUNCILOR DAVIS: Thank you, Madam Chair. Thank you
- 24 so much for doing that. I do appreciate it. Hasn't been
- 25 properly managed totally in at least a year or so. I

1 appreciate very much Secretary Kenny. He met with us early

- 2 on and gave that commitment. I appreciate also that
- 3 administration is saying that they want to be careful about
- 4 it. They want to avoid complications with the permittee.
- 5 I just want to say, in my five years on the Water Authority,
- 6 we've heard these issues time and time again. In fact, for
- 7 the last two years we've struggled to get what was really
- 8 submerged and what wasn't. How does NMED specifically plan
- 9 to re-include the Water Authority back into this process as a
- 10 real partner at the table that we were at the beginning?
- 11 MS. STRINGER: Madam Chair, Mr. Davis, that's a
- 12 great question. I think Diane and I are continuing to have
- 13 those conversations. We're starting with some technical
- 14 meetings and then we're going to move into the technical
- 15 working groups. Those are two means by which we hope to
- 16 improve the engagement. I would say that there's not as many
- 17 changes necessarily to the ways or opportunities for
- 18 engagement, but I want to make it more meaningful.
- 19 So those stakeholder meetings, we have them monthly,
- 20 they're a great opportunity, we have people coming to those
- 21 meetings. The last year, it's 15 minutes of updates on how
- 22 much gallons have been treated. And it's just not a
- 23 meaningful meeting. I want to make those meetings much more
- 24 meaningful. I wasn't aware until Diane brought it to my
- 25 attention that there were agenda items being proposed that

- 1 were not making it onto the agenda. That to me is completely
- 2 unacceptable, because the process that they lay out is that
- 3 you send your agenda items and we'll talk about them. I want
- 4 to use the tools that we have and improve them and make them
- 5 better.
- 6 I'm definitely open to new ideas if anyone wants to
- 7 talk to me about how we can do a better job, I'm absolutely
- 8 open to figuring that out. For now, I'm going to just try to
- 9 use the process and the mechanisms that we've got in
- 10 existence to make them better.
- 11 COUNCILOR DAVIS: Madam Chair, if I can follow up
- 12 with one more question. Ms. Stringer, thank you for that.
- 13 Honestly, I've attended a few of those meetings in the past.
- 14 The last one I attended, it's been more than a year ago now.
- 15 They had an update without a lot of pressure to take action
- 16 and use that forum in the right way, so thanks for that, I
- 17 appreciate it. Let me ask just really quickly, what specific
- 18 steps can the Water Authority do to support NMED's role as
- 19 the regulator to accelerate the progress of cleanup? We've
- 20 been asking now for more than two years from the Air Force,
- 21 and NMED has supported us in this, for a real plan, which
- 22 includes fixing the wells that have been submerged. What can
- 23 the Water Authority do to support NMED in this process to
- 24 accelerate this, and when can we actually expect final
- 25 completion, which I know the Air Force has been reluctant to

- 1 even begin conversations about -- at least publicly?
- MS. STRINGER: Madam Chair, Mr. Davis, I think the
- 3 next year will bring to light some more tangible items that
- 4 we can seek support on. In the interim we're looking at
- 5 piggybacking off of the database that Diane's developed.
- 6 We've engaged on how the Hazardous Waste Bureau can use
- 7 all of that work that has gone into having a comprehensive
- 8 database.
- 9 When I found out my staff were slugging through
- 10 5,000 pages of hard copy data using a search function, that
- 11 is certainly not efficient. And so that's when I was like,
- 12 look, we've got to use ABCWUA's database and identify ways
- 13 that we can ensure we're checking on the quality and
- 14 addressing any perceptions that might be out there about
- 15 manipulating data and those types of things that always come
- 16 up. I think there will be other opportunities like that,
- 17 filling in data gaps where appropriate is going to come out
- 18 as well, making sure we're combining our resources. So if
- 19 it's something that the Authority can provide and it serves
- 20 the purpose of some of the projects that are going on at
- 21 Kirtland, those are other opportunities.
- 22 Once we get moving after, long-last, on technical
- 23 working groups, you'll play an integral part in those
- 24 working groups. I think one of the opportunities is looking
- 25 at updating the conceptual site model and understanding what

1 the flaws and criticisms for the model that Kirtland is using

- 2 and having the model that you all employ to compare will be
- 3 another opportunity where we can seek your support and help.
- 4 CHAIR PENA: Thank you. Any other questions?
- 5 Mayor Keller.
- 6 MAYOR KELLER: Yes, thank you so much, Madam Chair.
- 7 Just a couple of follow-ups. I'm having some funny technical
- 8 issues, so if you see me appear twice just -- Stephanie,
- 9 thanks for offering to follow up on that chain of letter flow
- 10 and reaching out on that. I have a couple of questions.
- 11 Earlier in one of the presentations, we heard a sequence
- 12 where the state would reject a plan. Could you interpret
- 13 that? What does it mean, if they send you something and you
- 14 reject it?
- 15 MS. STRINGER: Madam Chair, Mayor Keller, typically
- 16 it means the deliverable that they provided to us was
- 17 deficient in some manner. Sometimes it has to do with the
- 18 methods that are being proposed aren't sufficient. This is
- 19 definitely a little more technical than what I'm looking at
- 20 my level. I certainly review the letters, but the comments
- 21 that I see are some of the well locations or sampling
- 22 locations we don't agree with and we want to get a different
- 23 location for sampling. So usually technical deficiencies
- 24 with the reports that are being provided that we need
- 25 revisions in order to meet the objectives of what we're

1 trying to accomplish with, whatever document or deliverable

- 2 that is being rejected.
- 3 We did recently provide a letter to the Air Force to
- 4 go through, it's almost a checklist, to make sure that
- 5 they're going through that before they submit it to us, to
- 6 minimize the rejections. So I'm hoping we don't have to
- 7 reject as many in the future.
- 8 The Air Force has acknowledged that the quality of
- 9 some of their deliverables has been deficient. So they've
- 10 implemented a position that oversees that and goes through
- 11 the quality control checks they've implemented. Part of it
- 12 is, so many people are reading different pieces of it and you
- 13 need someone to pull everything together and reconcile it
- 14 both on their end and our end.
- 15 Those are primarily the issues that relate to the
- 16 rejections. Or disapprovals.
- 17 MAYOR KELLER: Thank you for that. Whatever's
- 18 appropriate, like Water Authority staff, if there's
- 19 staff to frame what those are for and what they're not.
- 20 I think you can help put the public at ease if everyone knows
- 21 it's some technical issue. Or if it's not, I think there's
- 22 opportunity for the public to hold the Base accountable for
- 23 submitting reports you can approve. I wanted to ask a
- 24 question around the stakeholder meetings. I personally
- 25 remember these, as some of us do, and whoever mentioned how

- 1 mind numbing it can be to sit through what they're going
- 2 through. One of the interesting related issues early on was
- 3 the contractor presenting. Early on it was actually just
- 4 the contractor and the advocates and myself, we
- 5 fought to have someone from the Base be there. This is back
- 6 in the Shaw days. And now it seems like it's flipped where
- 7 the contractor is not there. I was curious, if you know of a
- 8 real reason for that?
- 9 MS. STRINGER: Madam Chair, Mayor Keller, I don't
- 10 know the reason for that. I think we just need to figure out
- 11 who the best and most appropriate people are, at meetings,
- 12 and bring them to the table. I wasn't aware of that change.
- 13 I just sort of came into it and assumed that's how it had
- 14 been, because they're the permittee. So I'll definitely
- 15 pursue kind of understanding why contractors aren't attending
- 16 and if there's a reason that we can -- or a way we can change
- 17 that, I think it's worth having the conversation with the Air
- 18 Force. That's a little bit of a new issue that I will put
- 19 some effort towards better understanding and seeing if
- 20 changes need to be made.
- 21 MAYOR KELLER: Sure. Thank you for that. And I
- 22 would just offer, and we can follow up offline, but the
- 23 commanders, at least in my experience, there's been a
- 24 correlation between like commander awareness and
- 25 participation versus not. We've rotated through commanders.

1 I've had a lot of meetings, as I'm sure many of us have, with

- 2 the current commander and he's always been great. I've never
- 3 thought to bring any of this up, but I think if there are
- 4 high level issues we can iron out from the top down. I think
- 5 it's worth reaching out. And I would follow Mark's guidance
- 6 and your team in terms of what's helpful for engagement, but
- 7 if something is helpful, I'm happy to follow your lead.
- 8 all right.
- 9 CHAIR PENA: Thank you, Mayor. Did you want to add
- 10 to that?
- 11 MS. STRINGER: Madam Chair, Mayor Keller, I agree
- 12 with you, and I think Secretary Kenny has worked hard to have
- 13 a good relationship with Colonel Miller. I guess one
- 14 suggestion I have would be to invite them to provide their
- 15 perspective as well. We've got a stakeholder's perspective,
- 16 the regulator's perspective and having the actual permittee
- 17 come to a meeting like this would be another mechanism that
- 18 by which we can just build the communication improvements and
- 19 establish better relationships and have an opportunity to ask
- 20 some good hard questions to me or to the Air Force.
- 21 CHAIR PENA: Thank you. Actually, if there's no
- 22 other questions. I remember a few years back, and I'm
- 23 wishing Commissioner Stebbins was here right now to refresh
- 24 my memory on some of these things. But I remember a few
- 25 years ago we had kind of like a celebratory Water Authority

1 meeting talking about some of the successes that we've had.

- 2 And it seems as though since that, and it was a very official
- 3 meeting, we had I don't know who all ranking there, but it
- 4 was pretty significant. I think people are feeling that
- 5 things are moving forward, and it felt as though we needed
- 6 to just ease off a little bit. And I think maybe that's
- 7 what's created this kind of little bit of disengagement. So
- 8 I agree, I think what we need to do is invite them back to
- 9 the Water Authority and just have a conversation about really
- 10 making sure that this continues to be a priority, because
- 11 obviously I've always deferred to Commissioner Stebbins and
- 12 now Councilor Davis and Pyskoty on this issue, but this
- 13 affects the City as a whole and our water. So I think it's a
- 14 really important topic.
- 15 Thank you, ladies, for all of your hard work. Lots
- 16 of information. And if there are no other questions, again,
- 17 thank you for being here, Mayor. And this meeting is
- 18 adjourned.
- 19 (Meeting adjourned at 6:40 p.m.)

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Page 53 REPORTER'S CERTIFICATE I, Kim Kay Shollenbarger, Registered Professional Reporter, do hereby certify that I reported the foregoing proceedings in stenographic shorthand and that the foregoing pages are a transcript of those proceedings that were reduced to printed form by me taken to the best of my ability via remote platform; audio quality of remote platform was poor. Kim Kay Shollenbarger, RPR